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FAREHAM BOROUGH COUNCIL

### COUNCIL MEETING SUMMONS

Members of Fareham Borough Council are hereby summoned to attend a meeting of the Council to be held in the Council Chamber, Civic Offices, Fareham, on **THURSDAY, 19 JUNE 2014,** commencing at **6.00 pm.** 

The Mayor: Councillor David Norris

The Deputy Mayor:

Councillor Susan Bayford Councillor Brian Bayford Councillor Susan Bell Councillor John Bryant Councillor Pamela Bryant Councillor Pamela Bryant Councillor Trevor Cartwright, MBE Councillor Trevor Cartwright, MBE Councillor Peter Davies Councillor Peter Davies Councillor Marian Ellerton Councillor Marian Ellerton Councillor Marian Ellerton Councillor Seoff Fazackarley Councillor Geoff Fazackarley Councillor Michael Ford, JP Councillor Nick Gregory Councillor Tiffany Harper Councillor Connie Hockley Councillor Trevor Howard Councillor Leslie Keeble Councillor Tim Knight Councillor Arthur Mandry Councillor Kay Mandry Councillor Sarah Pankhurst Councillor Sarah Pankhurst Councillor Roger Price, JP Councillor Dennis Steadman Councillor Dennis Steadman Councillor David Swanbrow Councillor David Swanbrow Councillor Nick Walker Councillor Nick Walker Councillor David Whittingham Councillor Paul Whittle, JP Councillor Christopher Wood Councillor Seán Woodward



#### 1. Prayers

The meeting will commence with a short service of prayers.

#### 2. Apologies for Absence

**3. Minutes** (Pages 1 - 12)

To confirm as a correct record the minutes of the Council Meeting held 29 May 2014.

#### 4. Mayor's Announcements

#### 5. Executive Leader's Announcements

#### 6. Executive Members' Announcements

#### 7. Declarations of Interest

To receive any declarations of interest from members in accordance with Standing Orders and the Council's Code of Conduct.

#### 8. Presentation of Petitions

To receive any petitions presented by a member of the Council.

Note: any petition so presented will be dealt with in accordance with the Council's petition scheme.

#### 9. Deputations

To receive any deputations of which notice has been given.

#### 10. Reports of the Executive

To receive, consider and answer questions on reports and recommendations of the Executive. Minutes of the meetings of the Executive and a schedule of individual Executive member decisions are appended.

- (1) Minutes of meeting Monday, 2 June 2014 of Executive (Pages 13 18)
- (2) Schedule of Individual Executive Member Decisions (Pages 19 20)

#### 11. Reports of Other Committees

To receive the minutes of the following Committees and to consider and answer questions on any reports and recommendations made.

(1) Minutes of meeting Tuesday, 3 June 2014 of Public Protection Policy Development and Review Panel (Pages 21 - 26)

#### 12. Questions under Standing Order 17.2

To answer questions pursuant to Standing Order 17.2 for this meeting.

#### 13. Motions under Standing Order 15

Members will be informed, prior to the meeting, of any motion duly notified in accordance with Standing Order 15 but received after print and dispatch of the agenda.

#### 14. Appointments to Committees

To make any changes in appointments to the seats on committees in accordance with the wishes of political groups. Such appointments will take effect from 20<sup>th</sup> June 2014.

#### **15. Welborne Plan - Secondary School Location** (Pages 27 - 54)

A report by the Director of Planning and Development.

P GRIMWOOD Chief Executive Officer

www.fareham.gov.uk 11 June 2014

> For further information please contact: Democratic Services, Civic Offices, Fareham, PO16 7AZ Tel:01329 236100 <u>democraticservices@fareham.gov.uk</u>

Agenda Item 3



# Minutes of the Council

Date: Thursday, 29 May 2014

Venue: Council Chamber - Civic Offices

PRESENT:

Mrs S M Bayford (Mayor)

D J Norris (Deputy Mayor)

Councillors: B Bayford, Miss S M Bell, J V Bryant, Mrs P M Bryant, T M Cartwright, MBE, P J Davies, Mrs M E Ellerton, J M Englefield, K D Evans, G Fazackarley, M J Ford, JP, Miss T G Harper, Mrs C L A Hockley, T J Howard, L Keeble, T G Knight, A Mandry, Mrs K Mandry, Mrs S Pankhurst, R H Price, JP, D L Steadman, D C S Swanbrow, Mrs K K Trott, N J Walker, D M Whittingham, P W Whittle, JP, Wood and S D T Woodward



### 1. APOLOGIES FOR ABSENCE - MORNING SESSION

Apologies for absence were received from Councillor N R Gregory.

(1) Welcome and Presentation of Certificates

Following the meeting being opened with prayers led by the Mayor's Chaplain, Father John Cooke, the Mayor extended a warm welcome to the guests at this annual meeting of the Council and went on to announce the Citizens of Honour for 2014. She presented badges to Maria Lennan, Vicki Hollins, Les Ballard and Linda Phear. Callum Ashworth, Brandon Draper and Harvey Young were announced as the Young Citizens of the Year and the HMS Collingwood Cup was presented to Leading Physical Trainer Vicky Jarvis.

#### 2. ELECTION OF MAYOR

On the Council being invited to submit nominations for the election of Mayor, it was proposed by Councillor P W Whittle, JP and seconded by Councillor S D T Woodward "that Councillor David Norris be elected Mayor of Fareham for the municipal year 2014/15." On the motion being put to the meeting it was declared CARRIED unanimously.

RESOLVED that Councillor David Norris be elected Mayor of Fareham for the municipal year 2014/15.

After Councillor Norris had received the personal congratulations of The Mayor, he retired from the meeting to be robed and upon his return signed the statutory declaration of acceptance of office.

#### (1) COUNCILLOR DAVID NORRIS, MAYOR, IN THE CHAIR

The Mayor thanked the Council for his election. He informed members that Reverend Ian Meredith would be his Chaplain for the year and that he had asked Mrs June Haye to co-ordinate an ecumenical chaplaincy for the year. He also announced that the Mayor's charity appeal would this year be in support of the Rowan's Hospice and Stubbington Ark.

The Mayor then went on to name his wife, Mrs Pamela Norris, as Mayoress for the year and invested her with the chain of office.

#### 3. ELECTION OF DEPUTY MAYOR

On the Council being invited to submit nominations for the election of Deputy Mayor of Fareham for the municipal year 2014/15, it was proposed by Councillor S D T Woodward and seconded by Councillor T M Cartwright "that Councillor Michael Ford, JP be elected Deputy Mayor of Fareham for the municipal year 2014/15". On the nomination being put to the meeting, it was declared CARRIED unanimously.

RESOLVED that Councillor Michael Ford, JP be elected Deputy Mayor of Fareham for the municipal year 2014/15.

After receiving the personal congratulations of the Mayor, Councillor Ford, JP signed the statutory declaration of acceptance of office and thanked the Council for his election. He announced that his wife, Mrs Anne Ford, would be the Deputy Mayoress. The Mayor then invested the Deputy Mayor and Deputy Mayoress with their chains of office.

(1) Vote of Thanks

It was proposed by Councillor S D T Woodward and seconded by Councillor K D Evans "that the best thanks of the Council be accorded to Councillor Susan Bayford and Councillor Brian Bayford for their services as Mayor and Mayor's Consort during the past municipal year". On being put to the meeting the motion was declared CARRIED unanimously.

RESOLVED that the best thanks of the Council be accorded to Councillor Susan Bayford and Councillor Brian Bayford for their services as Mayor and Mayor's Consort during the past municipal year.

Councillor Susan Bayford replied to the vote of thanks and expressed her appreciation of the support she had been given throughout her year of office. The Mayor then presented Councillor Susan Bayford with her Past Mayor's badge and Councillor Brian Bayford with his Past Mayor's Consort badge.

#### 4. MAYOR'S CADET

The Mayor presented his Mayor's Cadet for 2014/15, Cadet Corporal Matthew Charter of 9 Platoon HMS Collingwood Army Cadet Force with his badge of service.

#### 5. ADJOURNMENT UNTIL 2:30PM

It was proposed by Councillor S D T Woodward and seconded by Councillor T M Cartwright "that this meeting now adjourn and resume at 2.30pm in the Council Chamber in the Civic Offices, Fareham".

On being put to the meeting, the proposition was declared CARRIED unanimously.

#### 6. APOLOGIES FOR ABSENCE - AFTERNOON SESSION

As the Annual Meeting of the Council reconvened, the Mayor notified members with sadness that former Councillor Bob Munden had died recently. Bob served on the Council from 1991 to 1995 and from 1998 to 2002. During this time, he was the chairman of the Health and Environment Committee and of the Licensing Sub-Committee. He also served on the Leisure Services and Policy and Resources committees.

The Mayor invited members of the Council and members of the public to join him in a minute's silence, as a mark of respect.

Apologies for absence for the afternoon session were received from Councillor N R Gregory.

#### 7. MINUTES

RESOLVED that the Mayor be authorised to sign as a correct record the minutes of the meeting of the Council held on 24 April 2014.

#### 8. MAYOR'S ANNOUNCEMENTS

The Mayor reminded members that Reverend Ian Meredith would be his chaplain and that he had asked Mrs June Haye to co-ordinate the chaplaincy for the year.

The Mayor also reminded members that his charity appeal would support the Rowan's Hospice and the Stubbington Ark.

The Mayor announced that the charity launch would take place on Sunday 22 June at the Parish Hall, Assheton Court, Portchester from 12 noon and that the first charity event would be a tea party in the Parlour on Thursday 12th June at 2:30pm with a talk by Mardi Marsh about her new book. This would be followed by a cheese and wine evening on Friday 13th June at Wallington Village Hall from 7:30pm with tickets priced at £10.

#### 9. DECLARATIONS OF INTEREST

Councillor T G Knight declared a non-pecuniary interest for item 18, Appointments to Outside Bodies as he is a relative of a representative appointed to the Earl of Southampton Trust (number 4 of Appendix A to the report). Councillor Knight left the meeting for this item and took no part in the discussion.

### 10. APPOINTMENT OF THE EXECUTIVE

(1) Executive Leader

RESOLVED that the Council noted that Councillor S D T Woodward had been appointed as the Executive Leader in 2012 for the period 2012 - 2016.

(2) Number of Other Executive Members

The Council was advised that the Executive Leader would be appointing five other members to form the Executive to work alongside himself. He also advised that Councillor T M Cartwright would be appointed as the Deputy Executive Leader.

(3) Election of Other Executive Members

The Council was advised that the Executive Leader would be appointing Councillors B Bayford, T M Cartwright, K D Evans, Mrs C L A Hockley and L Keeble to serve as Executive Members for 2014/15.

(4) Areas of Executive Responsibility

The Council was advised that the Executive Leader would be allocating responsibilities to the Executive portfolios for the Municipal Year 2013/14, as follows:-

Planning and Development - Councillor K D Evans; Leisure and Community - Councillor Mrs C L A Hockley; Health and Housing - Councillor B Bayford; Public Protection - Councillor T M Cartwright; Streetscene - Councillor L Keeble; and Policy and Resources - Councillor S D T Woodward.

#### 11. APPOINTMENTS OF COMMITTEES AND ALLOCATION OF SEATS

The Council received a report by the Chief Executive Officer, providing the calculations for political balance relating to the allocation of seats on committees and panels for the municipal year 2014/15.

The report asks the Council to confirm the functions and appointment of committee seats as well as the role of Chairman and Vice-Chairman for each committee. The minority group is invited to appoint opposition spokesmen to each of the Executive portfolios.

RESOLVED that the Council approves:

- (a) the committee functions and number of seats on each committee for the municipal year 2014/15, as listed at paragraphs 5, 6 and 7 of the report;
- (b) the allocation of seats to political groups for the municipal year 2014/15, as shown in Appendix A attached to these minutes;

- (c) the nominations of the political groups to seats on committees, deputies and spokesmen, for the municipal year 2014/15, as shown in Appendix B attached to these minutes; and
- (d) the appointment of a Chairman and Vice-Chairman for each committee for the municipal year 2014/15, as shown in Appendix B attached to these minutes.

#### 12. COMMUNITY ACTION TEAMS

The Council was reminded that it had established Community Action Teams (CATs) throughout the Borough and was invited to appoint chairmen for each of the areas.

In considering the appointment to Fareham Town Community Action Team, an amendment was proposed that Councillor Mrs K K Trott be appointed chairman. On being put to the meeting, the amendment was declared LOST, 5 members voting in favour and 21 voting against.

It was proposed by the Executive Leader that the following CAT chairmen be appointed:

Portchester Community Action Team – Councillor D J Norris;

Crofton Community Action Team – Councillor A Mandry;

Titchfield Community Action Team - Councillor T Harper;

Western Wards Community Action Team - Councillor M J Ford; and

Fareham Town Community Action Team – Councillor T J Howard.

Having been duly seconded, it was RESOLVED that the proposal be agreed.

#### 13. STANDARDS ARRANGEMENTS - APPOINTMENT OF DESIGNATED INDEPENDENT PERSONS

The Council was reminded that the Localism Act implemented significant changes to the Standards regime and that at its meeting in June 2012, the Council appointed Mr David Basson and Mrs Mary Kilbride as the Council's two Designated Independent Persons, as required under section 28(7) of the Localism Act 2011.

RESOLVED that Mr David Basson and Mrs Mary Kilbride be confirmed as the Council's two Designated Independent Persons for the municipal year 2014/15.

#### 14. APPOINTMENTS TO OUTSIDE BODIES

The Council was reminded that it was required by Standing Order 10 to make appointments to outside bodies, other than those appointments which were required by law to be made by the Executive. Council therefore considered the report of the Director of Finance and Resources on the appointments to be made and also received guidance on the duties and responsibilities of members when acting as an appointee to an outside body. The Executive Leader advised that a number of deletions would also be made as the outside body either no longer existed or had not met for some time.

Councillor T G Knight declared a non-pecuniary interest for this item as he is a relative of a representative appointed to the Earl of Southampton Trust (no.4 of the attached Appendix). Councillor Knight left the meeting for the discussion of the appointment to this outside body and took no part in the discussion.

In considering the appointments to the Fareham/Vannes Twinning Committee (no.6), it was AGREED that the description of the purpose of the organisation be amended to show that the committee meets monthly.

In considering the appointments to the Fareham Welfare Trust (no.9), it was AGREED that the description of the purpose of the organisation be amended to show that it is for persons living in the Old Fareham Parish area. It was also AGREED that the appointment of Councillor Mrs S Pankhurst continue for another four year term, ending in June 2018.

In considering the appointments to the Children and Young People's Partnership (no.15), it was AGREED that the title should be amended to "Local Children's Partnership".

In considering the appointments to the Randal Cremer Trust (no.17), it was AGREED that Councillor Mrs K Mandry be appointed as Trustee for 2014/15.

In considering the appointments to the William Price Charitable Trust (no.21), it was AGREED that the description of the purpose of the organisation be amended to show that it is for schools in the Old Fareham Parish area.

In considering the appointments to the Crofton Community Association Management Committee (no.24), it was AGREED that the title should be amended to "Crofton Community Association".

In considering the appointments to RELATE Portsmouth and District (no.40) and RELATE Solent (no. 41), it was AGREED that Councillor Mrs S Pankhurst be appointed as Representative for 2014/15.

In considering the appointments to the River Hamble Harbour Management Committee (no.42), it was AGREED that the description of the purpose of the organisation be amended to show that the committee "delegates day to day decision making to the Harbour Master."

In considering the appointments to the West Paulsgrove Scout and Community Association (no.48), it was proposed that Councillor G Fazackarley be appointed as the representative. On the proposal being put to the meeting it was declared LOST, 6 members voting in favour and 22 voting against. A further proposal was made that Councillor Miss S Bell be appointed as the representative for 2014/15. On being put to the meeting, the proposition was CARRIED, 22 members voting in favour and 6 voting against.

In considering the appointments to the Daedalus Strategy Group (no.50), it was proposed that Councillor C J Wood be appointed as the representative. Following a debate on this item and in accordance with Standing Order 24.4 a

recorded vote was requested. On being put to the meeting it was declared LOST, 1 member voting in favour (Councillor C J Wood), 27 members voting against (Councillors B Bayford, Mrs S Bayford, Miss S Bell, J V Bryant, Mrs P M Bryant, T M Cartwright, P J Davies, Mrs M E Ellerton, K D Evans, G Fazackarley, M J Ford, JP, Miss T Harper, Mrs C L A Hockley, T J Howard, L Keeble, T G Knight, A Mandry, Mrs K Mandry, Mrs S Pankhurst, R H Price, JP, D L Steadman, D C S Swanbrow, Mrs K K Trott, N J Walker, D M Whittingham, P W Whittle, JP and S D T Woodward) and 1 member abstaining (Councillor J M Englefield).

In considering the appointments to the Local Government Association Coastal Issues Special Interest Group (no.55), it was proposed that Councillor Mrs K K Trott be appointed as the representative for 2014/15. On the proposal being put to the meeting it was declared LOST, 4 members voting in favour, 23 voting against and 1 member abstaining. A further proposal was made that Councillor A Mandry be appointed as the deputy representative for 2014/15. On being put to the meeting, the proposition was CARRIED, many members voting in favour and no member voting against.

In considering the appointments to the Public Transport Representative (no.57), it was AGREED that the description of the purpose of the organisation be updated in consultation with Councillor P J Davies. It was also AGREED that Councillor A Mandry be appointed as the deputy representative for 2014/15.

In considering the appointments to the Community Safety Partnership (no.60) it was AGREED that Councillor Mrs K Mandry be appointed in place of Councillor A Mandry for 2014/15.

In considering the appointments to the Sub-group meetings: Community Tasking and Coordinating Group (no.61), it was AGREED that Councillor T M Cartwright be appointed for 2014/15.

In considering the appointments to the Police and Crime Panel (no.69) it was AGREED that Councillor T M Cartwright be appointed representative and that Mrs K Mandry be appointed deputy representative for 2014/15.

In considering the appointments to the Highlands Hub Management Committee (no.70) it was AGREED that Councillor Mrs C L A Hockley be appointed representative for 2014/15.

In considering the appointments to the County Strategy Group for Crime and Disorder (tabled as no.75) it was AGREED that Councillor T M Cartwright be appointed representative for 2014/15.

Subject to the amendments agreed as listed above, the Council RESOLVED that:

- (a) representatives for 2014/15 be appointed to the organisations as set out in the appendix to the report;
- (b) the outside bodies that have not met within the municipal year be deleted (Nos. 51 and 52.); and

(c) the guidance to members on their duties and responsibilities as appointees to outside bodies be noted.

#### 15. EXECUTIVE LEADER'S ANNOUNCEMENTS

The Executive Leader placed on record his appreciation and commiseration to former Councillor Jim Forrest who lost his seat at last week's local election.

#### 16. EXECUTIVE MEMBERS' ANNOUNCEMENTS

There were no Executive Members' Announcements given at this meeting.

#### 17. PRESENTATION OF PETITIONS

A petition of approximately 562 signatures was presented by Councillor L Keeble entitled "Petition against development on land between Longfield Avenue, Rowans Way and Stubbington following the Hallam Land planning application.

The Mayor advised Councillor Keeble that the petition would be dealt with in accordance with the Council's petition scheme.

#### 18. **DEPUTATIONS**

There were no deputations given at this meeting.

#### **19. REPORTS OF THE EXECUTIVE**

(1) Minutes of meeting Monday, 7 April 2014 of Executive

The minutes of the meeting of the Executive held on 7 April 2014 were presented to the Council.

RESOLVED that the minutes of the Executive meeting held on 7 April 2014 be received.

(2) Minutes of meeting Monday, 12 May 2014 of Executive

The minutes of the meeting of the Executive held on 12 May 2014 were presented to the Council.

RESOLVED that:

- the minutes of the Executive meeting held on 12 May 2014 be received;
- (b) the recommendation of the Executive contained in minute 10(1): Community Safety Strategy – be accepted and the strategy be approved; and

(c) the recommendation of the Executive contained in minute 11(2): Food Safety Plan - be accepted and the strategy be approved.

#### 20. REPORTS OF OTHER COMMITTEES

(1) Minutes of meeting Wednesday, 23 April 2014 of Planning Committee

RESOLVED that the minutes of the meeting of the Planning Committee held on 23 April 2014 be received.

### 21. QUESTIONS UNDER STANDING ORDER 17.2

There were no questions submitted for this meeting.

### 22. MOTIONS UNDER STANDING ORDER 15

The motion submitted by Councillor N R Gregory, as included in the Council agenda, was removed at the request of Councillor Gregory as he had submitted his apologies for absence for this meeting.

#### 23. POLICY FRAMEWORK

The Council was reminded that Standing Order 9 required it to establish or confirm the plans and strategies which were to comprise the Council's overall policy framework within which the Executive would operate during the coming year. Members were reminded that the Council's Constitution set out the major plans and strategies reserved to the Council for approval.

RESOLVED that the policy framework for 2014/15 be confirmed as comprising those plans and strategies identified in the table below:

Policy / Strategy	Last adopted or approved by	Date
Sustainable Community Strategy	Council	1 February 2010
Housing Strategy	Council	22 April 2010
Food Safety Service Plan	Council	29 May 2014
Licensing Policy	Council	16 December 2010
Development Plan:		
Fareham Core Strategy	Council	4 August 2011
<ul> <li>Fareham Borough Local Plan Review 2000</li> </ul>	Planning and Transportation Committee	23 March 2000
Community Safety Strategy	Council	29 May 2014
Corporate Strategy	Council	10 October 2013

### 24. CHANGE OF DATE FOR HOUSING TENANCY BOARD MEETING

RESOLVED that the date for the meeting of the Housing Tenancy Board in July be changed from 14 July 2014 to 28 July 2014.

(The meeting started at 10.30 am and ended at 3.18 pm).

## Agenda Item 10(1)

# FAREHAM BOROUGH COUNCIL

## Minutes of the Executive

### (to be confirmed at the next meeting)

Date: Monday, 2 June 2014

Venue: Collingwood Room - Civic Offices

#### Present:

S D T Woodward, Policy and Resources (Executive Leader) T M Cartwright, MBE, Public Protection (Deputy Executive Leader) B Bayford, Health and Housing K D Evans, Planning and Development Mrs C L A Hockley, Leisure and Community L Keeble, Streetscene

#### Also in attendance:

Mrs S M Bayford, Chairman of Streetscene Policy Development and Review Panel Miss S M Bell, Chairman of Leisure and Community Policy Development and Review Panel

Mrs M E Ellerton, Chairman of Health and Housing Policy Development and Review Panel

M J Ford, JP, Chairman of Appeals Committee

A Mandry, Chairman of Planning and Development Policy Development and Review Panel

Mrs K Mandry, Chairman of Public Protection Policy Development and Review Panel D C S Swanbrow, Chairman of Scrutiny Board

Mrs K K Trott, for item 10(1)



#### 1. APOLOGIES FOR ABSENCE

There were no apologies given for this meeting.

#### 2. MINUTES

RESOLVED that the minutes of the meeting of the Executive held on 12 May 2014 be confirmed and signed as correct record.

#### 3. EXECUTIVE LEADER'S ANNOUNCEMENTS

There were no Executive Leader's announcements made at this meeting.

#### 4. DECLARATIONS OF INTEREST

There were no Declarations of Interest made at this meeting.

#### 5. PETITIONS

There were no petitions presented at this meeting.

#### 6. **DEPUTATIONS**

There were no deputations made at this meeting.

#### 7. MINUTES / REFERENCES FROM OTHER COMMITTEES

(1) Minutes of meeting Tuesday, 22 April 2014 of Housing Tenancy Board

RESOLVED that the Executive received the minutes of the Housing Tenancy Board held on 22 April 2014.

#### 8. APPOINTMENT OF MEMBERS TO AREAS OF RESPONSIBILITY

The Executive Leader confirmed that his decision to appoint Executive Members to their areas of responsibility, as advised at the Annual Council meeting on 29 May 2014 for the municipal year 2014/15 was as follows:

Planning and Development - Councillor K D Evans; Leisure and Community - Councillor Mrs C L A Hockley; Health and Housing - Councillor B Bayford; Public Protection - Councillor T M Cartwright; Streetscene - Councillor L Keeble; and Policy and Resources - Councillor S D T Woodward.

#### 9. EXECUTIVE APPOINTMENTS

RESOLVED to appoint Executive Members to the following bodies for 2014/15:-

- Fareham Museum Joint Management Committee Councillors Mrs C L A Hockley and B Bayford;
- (ii) Portchester Crematorium Joint Committee Councillors K D Evans and L Keeble;
   (NB. In the past, the Executive has not appointed 'substitute' members to this joint committee. However, the Executive may, if it so wishes authorise other members of the Executive to act as deputies)
- (iii) Fareham and Gosport Building Control Members' Panel –Councillor K D Evans;
- (v) Partnership for Urban South Hampshire (PUSH)

As PUSH is a formal Joint Committee, the following appointments are required to be made by the Executive for 2014/15:-

- Joint Committee representatives Executive Leader (Councillor S D T Woodward) and Deputy Executive Leader (Councillor T M Cartwright);
- (b) Sub-Group Meetings –the appropriate Executive Members (as relevant); and
- (c) Meeting with Key Consultees and similar Consultation Meetings Councillors S D T Woodward and T M Cartwright.
- (vi) CCTV Partnership Councillor T M Cartwright.
- (vii) Fareham and Gosport Environmental Health Partnership Panel Councillor T M Cartwright.

#### 10. LEISURE AND COMMUNITY

(1) Award of Contract - Bath Lane Changing Rooms

At the invitation of the Executive Leader, Councillor Mrs K K Trott addressed the Executive on this item.

RESOLVED that the Executive agrees:

- (a) to award a contract to Hampshire Partitioning Contracts for the sum of £464,270.76 for the extension and refurbishment of the sports changing rooms at the Bath Lane Recreation Ground; and
- (b) that the capital budget for the changing rooms element of the project be increased by  $\pounds$ 44,000 to a total of  $\pounds$ 444,000.

#### 11. PLANNING AND DEVELOPMENT

(1) Community Infrastructure Levy Review - Preliminary Draft Charging Schedule

RESOVLED that the Executive approves that:

- (a) the First Review Community Infrastructure Levy Preliminary Draft Charging Schedule consultation document (as set out at Appendix A) be published for a six week consultation period in accordance with the Community Infrastructure Levy Regulations 2010 (as amended);
- (b) the Director of Planning and Development, in consultation with the Executive Member for Strategic Planning and Environment, be authorised to make any necessary minor changes to the Preliminary Draft Charging Schedule consultation document prior to publication for consultation; and
- (c) the proposed timetable for the review of CIL, set out in the accompanying Executive Briefing Paper, be approved.
- (2) Welborne Design Guidance Supplementary Planning Document Draft for Consultation

RESOLVED that the Executive approves:

- (a) the Draft Welborne Design Guidance Supplementary Planning Document, as set out in Appendix A, be published for a six-week public consultation;
- (b) the Director of Planning and Development, in consultation with the Executive Member for Planning and Development, be authorised to make any necessary minor changes to the Design Guidance, prior to publication, providing that these do not change the overall direction, shape or emphasis of the document, and do not raise any significant new issues; and
- (c) the Draft Welborne Design Guidance Supplementary Planning Document be endorsed as interim guidance to be afforded due weight in the determination of planning applications at the Welborne site.
- (3) Welborne Planning Obligations Supplementary Planning Document -Draft for Consultation

RESOLVED that the Executive approves that:

- (a) the Draft Welborne Planning Obligations and Affordable Housing Supplementary Planning Document, as set out in Appendix A, be published for a six-week public consultation;
- (b) the Director of Planning and Development, in consultation with the Executive Member for Planning and Development and Executive Member for Health and Housing, be authorised to make any necessary minor changes to the document, prior to publication, providing that

these do not change the overall direction, shape or emphasis of the document, and do not raise any significant new issues; and

- (c) the Draft Welborne Planning Obligations and Affordable Housing Supplementary Planning Document be endorsed as interim guidance to be afforded due weight in the determination of planning applications at Welborne site.
- (4) Fareham Borough Planning Obligations Supplementary Planning Document (excluding Welborne) - Draft for Consultation

**RESOLVED** that the Executive approves that:

- the Draft Planning Obligations and Affordable Housing Supplementary (a) Planning Document for the Borough of Fareham (Excluding Welborne), as set out in Appendix A, be published for a six-week public consultation;
- (b) the Director of Planning and Development, in consultation with the Executive Member for Planning and Development and Executive Member for Health and Housing, be authorised to make any necessary minor changes to the document, prior to publication, providing that these do not change the overall direction, shape or emphasis of the document, and do not raise any significant new issues; and
- the Draft Planning Obligations and Affordable Housing Supplementary (c) Planning Document for the Borough of Fareham (Excluding Welborne) be endorsed as interim guidance to be afforded due weight in the determination of planning applications across the Borough.

#### 12. POLICY AND RESOURCES

(1) Matched Funding Report

RESOLVED that the Executive agrees:

- that matched funding of up to £25,000 be awarded for Holy Rood (a) Church; and
- that matched funding of up to £9,800 be awarded for Portchester (b) Community School.

#### EXCLUSION OF PUBLIC AND PRESS 13.

RESOLVED that in accordance with the Local Government Act 1972 the Public and Press be excluded from the remainder of the meeting, as the Executive considers that it is not in the public interest to consider the matters in public on the grounds that they will involve the disclosure of exempt information, as defined in Paragraph 3 of Part 1 of Schedule 12A of the Local Government Act.

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#### 14. POLICY AND RESOURCES

(1) Business Rate Relief Application - The Rowans Hospice Trading Company Ltd

RESOLVED that the applicant, The Rowans Hospice Trading Company Ltd, be advised the relief cannot be granted in respect of the properties in question.

(2) Tenders - Six Monthly Report

RESOLVED that details of all tenders received and contracts awarded during the six month period ending 6<sup>th</sup> April 2014, as set out in Appendix A to this report, be noted.

(The meeting started at 6.00 pm and ended at 6.25 pm).

# FAREHAM BOROUGH COUNCIL

## SCHEDULE OF EXECUTIVE MEMBER DECISIONS

The following decisions have been made by individual Executive Members since those reported at the last ordinary meeting of Council:-

#### Leisure and Community

#### (1) **Community Fund Application – Fareham Bowling Club** (Decision 2013/14-430)

RESOLVED that the application for £4,999 from Fareham Borough Council's Community Funding Programme, submitted by Daphne Nicholls, Ladies Captain for Fareham Bowling Club to assist with the removal of asbestos by specialists be approved.

#### (2) Community Fund Application – Mr D Hill (Decision 2013/14-431)

RESOLVED that the application for £325.00 from Fareham Borough Council's Community Funding Programme, submitted by Mr Dave Hill for the installation of a slipway ring bolt be approved.

#### (3) **Community Fund Application – Y-Services** (Decision 2013/14-432)

RESOLVED that the application for £4,481.93 from Fareham Borough Council's Community Funding Programme, submitted by Mr Andy Kennedy of Y-Services be approved.

# (4) Community Fund Application – Hampshire and Isle of Wight Wildlife Trust (Decision 2013/14-433)

RESOLVED that the application for £837.00 from Fareham Borough Council's Community Fund Programme submitted by Hampshire & Isle of Wight Wildlife Trust for the purchase of replacement hedgerow planting be approved.

Agenda Item 11(1)

# FAREHAM BOROUGH COUNCIL

## Minutes of the Public Protection Policy Development and Review Panel

(to be confirmed at the next meeting)

Venue: Collingwood Room - Civic Offices, Fareham

#### PRESENT:

Councillor Mrs K Mandry (Chairman)

Councillor J V Bryant (Vice-Chairman)

- **Councillors:** Mrs S M Bayford, Mrs M E Ellerton, G Fazackarley, Mrs S Pankhurst and D L Steadman
- AlsoCouncillor T M Cartwright, MBE, Executive Member for PublicPresent:Protection (minute 6).



### 1. APOLOGIES FOR ABSENCE

There were no apologies for absence.

#### 2. MINUTES

It was AGREED that the minutes of the meeting of the Public Protection Policy Development and Review Panel held on 11 March 2014 be confirmed and signed as a correct record.

#### 3. CHAIRMAN'S ANNOUNCEMENTS

There were no Chairman's announcements.

# 4. DECLARATIONS OF INTEREST AND DISCLOSURES OF ADVICE OR DIRECTIONS

There were no declarations of interest or disclosures of advice or directions made at this meeting.

#### 5. DEPUTATIONS

There were no deputations made at this meeting.

#### 6. UPDATE ON POLICE REORGANISATION

The Panel received a presentation from Inspector Kevin Cuffe of Hampshire Constabulary on the reorganisation of the Police, with particular reference to the Fareham area.

It was noted that Hampshire Constabulary had been required to make £55 million savings between 2010 and 2014 and, additionally, a further £25 million. The force's focus was to ring-fence front line services and support for them. To date, a total of 456 police officer and 520 support services posts had been lost. A further 535 posts (officers and support service) would be lost by April 2016.

Hampshire's focus was on neighbourhood policing, although this was not necessarily the case with other police forces in the country. There had been reductions in the number of neighbourhood officers. This was being offset by a reduction in the number of abstractions to other forces and a reduction in staff turnover by increasing the time officers spent in post.

Policing boundaries had been changed again and there would be a single officer in charge of each district. The Fareham district would coincide with the Borough boundaries and the district commander would be a Chief Inspector.

The Constabulary's estates section had been reviewing all the force's properties and Fareham and Gosport police stations would be closed in due course; Park Gate would, however remain.

The use of technology, in particular mobile data technology such as laptops and body worn video cameras was reducing the amount of time officers had to spend in an office.

Southampton police had addressed an increase in drug-related violence with Operation Fortress, which was now being rolled out across the County. This would involve restricting supply, reducing demand and rebuilding communities. It was fortunate that the Anti-Social Behaviour Panel was in existence, as this was made up of many of the partner agencies that could contribute to the operation, particularly to focusing on people that might be targeted.

The current commitment to Fareham neighbourhood policing was 3 sergeants, 17 constables and 16 PCSOs (Police Community Support Officers). This would be changing to 2 sergeants, 10 constables and 12 PCSOs. The district would be divided into two areas, with one team based at Fareham Police Station (until it closed) dealing with Fareham East (the Portchester and Fareham town areas) and the other, based at Park Gate, dealing with Fareham West (the area west of the Titchfield gyratory system). The estates team was currently looking into an alternative location for the Fareham East Team for when Fareham Police Station closed.

A new custody facility to cover the whole of South-East Hampshire would be built by April 2016. There would be a transitional phase where the use of the custody facilities at Fareham Police Station would be reduced, with prisoners only being accepted at weekends.

The new Chief Inspector for the Fareham district would be appointed by October 2014 and was likely to be a newly-promoted officer. All current officers would go through a posting preference exercise and would find out the results of this in September. It was anticipated that some redeployments would be needed.

It had been decided that the role of officers at Henry Cort, Cams Hill and Portchester schools was not sustainable and the officers concerned would return to their neighbourhood teams at the end of the current term. It was felt that the presentation packages they had been carrying out in schools would be better carried out by school teachers

Inspector Cuffe then answered members' questions on his presentation. It was further noted that: the preferred location for the Fareham East Neighbourhood Team following the closure of Fareham Police Station would be the Civic Offices at Fareham and that this option was currently being investigated; the response teams currently based in Gosport and Park Gate stations would move by March 2015 to one base, probably at Fareham Reach; the new custody facility due to be constructed by April 2016 would be located in the Northarbour area of Portsmouth; other police stations in the area would also be closing, including Fratton in Portsmouth; there would be further reductions in police station front office functions, with greater emphasis on communication vie telephone; Park Gate and Waterlooville police stations were the only current district police stations that would be retained. At the invitation of the Chairman, Councillor Cartwright addressed the Panel during the consideration of this item.

It was AGREED that Inspector Cuffe be thanked for his presentation.

#### 7. SERVICES FALLING WITHIN THE PUBLIC PROTECTION REMIT

The Panel received a presentation from the Director of Community, the Community Safety Manager and the Head of Parking and Enforcement on the services falling within the Public Protection remit.

The presentation made reference to the Role of the Panel and the areas of work undertaken within the Public Protection Portfolio, including: Environmental Health and the Fareham and Gosport Environmental Health Partnership, incorporating Food Safety, Air Quality, Contaminated Land, Pollution, Out of Hours Service, Dog Control and Pest Control; Community Safety, incorporating Fareham's Community Safety Partnership, Anti-Social Behaviour, Initiatives & Projects, Diversionary Activities and Fareham Supporting Families; and Emergency Planning, Enforcement Team, Parking and Traffic Management, Litter/Dog Fouling Complaints, Fly-Tipping, Abandoned Vehicles and CCTV, including the BRT route.

It was AGREED that:-

- (a) members be supplied with copies of the presentation slides;
- (b) it be noted that details of Access All Areas 2014 activities were on the Safer Fareham website and that details of dates and venues would be distributed to members;
- (c) it be noted that a presentation would be submitted to a future meeting on the Emergency Planning Exercise carried out in December 2013; and
- (d) that members wishing to visit the CCTV Control Room give their names to the Democratic Services Officer.

# 8. PUBLIC PROTECTION POLICY DEVELOPMENT AND REVIEW PANEL WORK PROGRAMME

The Panel considered a report by the Director of Community on the Panel's work programme for 2014/15.

It was AGREED that:-

- (a) the emergency planning item on the work programme for 22 July 2014 be changed from an annual report to a presentation on the Emergency Planning Exercise that took place in December 2013 (minute 7(c) above refers);
- (b) the programme items as set out in Appendix A to the report be confirmed; and

(c) the progress on actions since the last meeting, as set out in Appendix B to the report, be noted.

(The meeting started at 6.00 pm and ended at 7.37 pm).

### Agenda Item 15

# FAREHAM BOROUGH COUNCIL

# Report to Council

Date 19 June 2014

**Report of:** Director of Planning and Development

Subject: Welborne Plan – Secondary School Location

#### SUMMARY

The Council is in the process of submitting the Welborne Plan to the Secretary of State for Examination. In light of representations received to the Publication Draft Welborne Plan, the Council is asked to approve a Suggested Change to the Welborne Plan relating to the location of the secondary school for representations and subsequent submission to the Secretary of State.

#### RECOMMENDATIONS

That the following recommendations be considered by Council:

- (a) that the suggested change to the Local Plan Part 3: Welborne Plan -Publication Plan, as set out in Appendix A, be published for a six-week representation period commencing late-June 2014, together with supporting documents including supplementary Sustainability Appraisal and Habitats Regulation Assessment statements;
- (b) that the Director of Planning and Development, in consultation with the Executive Member for Planning and Development, be authorised to make any necessary minor amendments to the suggested changes to the Plan, prior to publication for further representations, provided that these do not change the overall direction, shape or emphasis of the documents, and do not raise any significant new issues;

- (c) that the Director of Planning and Development, in consultation with the Executive Member for Planning and Development, be authorised, following the completion of the representation period, to submit the suggested changes to the Secretary of State together with full details of all representations received (and also any necessary minor modifications that are required to ensure legal compliance and/or "soundness");
- (d) that the proposed amendments to the Local Plan Part 3: Welborne Plan -Publication Plan, be endorsed as interim guidance to be afforded due weight in the determination of planning applications; and
- (e) that the Director of Planning and Development, in consultation with the Executive Member for Planning and Development, be authorised to make any necessary amendments to the Welborne Design Guidance SPD to ensure consistency with the suggested changes to the Plan, prior to publication for consultation, provided that these do not change the overall direction, shape or emphasis of the document, and do not raise any significant new issues.

### BACKGROUND

- 1. Further to the Council resolution of 13 February the Publication draft Welborne Plan was published for a period of public representations. The Plan is now in the process of being submitted to the Secretary of State for an independent Examination. The hearings part of the Examination is anticipated to take place around September/October of this year.
- 2. The submitted Welborne Plan contains a proposal (primarily set out in Policy WEL16) for a secondary school on the borough boundary, with the school planning fields lying in the Winchester City Council area on land to the south of Knowle (known as the "Knowle triangle"). The location of the school is set out in the Policies Map for the Plan, and the layout of the school including playing fields in Winchester is set out in the Strategic Framework Diagram both are in appendix B to the Welborne Plan.
- 3. During the representations period on the Publication draft plan, the following key responses were received:
  - Site promoters object to current location (at west side of Welborne) as playing fields are located upon third party land, within another authority area, raising delivery issues, as well as other masterplanning benefits from moving to a different location.
  - Winchester City Council object to identification of land within Winchester as school playing fields – the whole school should be accommodated within the built-up part of Welborne within Fareham Borough.
  - HCC (as Education Authority) content that identified location (at west side of Welborne) can satisfactorily accommodate a secondary school.
  - Welborne Standing Conference suggests that the Plan recognises an alternative location for the secondary school close to the District Centre.
- 4. The location of the secondary school and the proposed use of part of the Knowle triangle as playing fields was also the subject of objections received from members of the public and various residents groups.
- 5. The location of the secondary school is of key importance to the delivery of a sustainable new community and it is anticipated that this matter will be the subject of detailed consideration by the Inspector at the forthcoming Examination into the Welborne Plan.
- 6. It should be recognised that the location to the south of Knowle, and the alternative location adjacent to the district centre offer various advantages and disadvantages. The exact way in which the school may be delivered will be addressed in the developer masterplan which supports their planning application. At present, the Knowle area is still the Council's preferred option for locating the school, however it is essential that the Welborne Plan clearly demonstrates an alternative to maximise flexibility within the Plan.

- 7. The forthcoming Examination to the Welborne Plan will address this and many other issues regarding the delivery of the new community. The Council's experience at the Examination of the Local Plan Part 1: The Core Strategy is that matters discussed at the hearings often result in short focussed consultations while the Examination is underway. This is a useful way in which changes to Local Plan documents can be facilitated once the Examination has started. It may well be that other issues arise during the Welborne Plan Examination require such amendments to the Plan and further consultation.
- 8. However, rather than this issue delay the Examination process, it is considered better to consult on a proposed change at this point, allowing all parties an opportunity to consider this alternative proposal prior to the Examination hearings, expected in September/October.
- 9. Submitting the Plan and undertaking a focussed consultation on the school site offers the following advantages:
  - Increases the chances of the **Plan being found sound**;
  - Minimises delay in the Plan Examination process; and
  - Allows the Council to lead this process, and outline a preference for the west side of Welborne, with the alternative location adjacent to the district centre identified as a fall back option.
- 10. Therefore the proposal is for the Welborne Plan, Policies Map and Strategic Framework Diagram to be the subject of a suggested change, showing that the Council's preferred location for the school is to the west of Welborne, but if that site is undeliverable, then proposals for an alternative location nearer the district centre will be acceptable. This single focussed change to the Plan to be the subject of a consultation period, the results of which to be passed to the Inspector charged with Examining the Welborne Plan.
- 11. Single focussed change consultations have been utilised for other Local Plan documents in other authority areas. Key to their successful undertaking is ensuring that all parties, including the public, are aware that *it is only the change which is the subject of this consultation*. All previous representations made of the Publication draft version of the Welborne Plan will be considered at the Examination in the usual way, and there is no scope or need for representations on the principle or other details on the Welborne Plan to be repeated at this stage.
- 12. The main policy in the Welborne Plan which addresses the provision of the secondary school is WEL16. There are also consequential changes required to Policy WEL 3 and other parts of the Plan. It is proposed that the following materials are published for consultation:
  - Appendix A to this report, setting out the suggested changes to the text of the Welborne Plan.
  - Appendix B to this report, setting out the proposed Policies Map, as revised by the suggested change,
  - Appendix C to this report, setting out the proposed Strategic Framework Diagram, as revised by the suggested change; and

- Appendix D to this report, providing an addendum of the Sustainability Appraisal and Habitats Regulations Assessment to the Welborne Plan as revised by the suggested change.
- 13. The results of this consultation, along with the suggested change and any minor modifications will then be forwarded to the Secretary of State and be considered at the forthcoming Examination.
- 14. In addition, at their meeting of 2 June the Executive approved the publication of the Welborne Design Guidance Supplementary Planning Document (SPD) for consultation. To ensure consistency of this document with the suggested change to the Welborne Plan, and in particular the revised Strategic Framework Diagram, it is proposed that the design guidance is amended in line with the suggested change acknowledging the alternative location of the secondary school.

#### RECOMMENDATIONS

- 15. That the following recommendations be considered by Council:
  - (f) That the suggested change to the Local Plan Part 3: Welborne Plan -Publication Plan, as set out in Appendix A, be published for a six-week representation period commencing late-June 2014, together with supporting documents including supplementary Sustainability Appraisal and Habitats Regulation Assessment statements;
  - (g) That the Director of Planning and Development, in consultation with the Executive Member for Planning and Development, be authorised to make any necessary minor amendments to the suggested changes to the Plan, prior to publication for further representations, provided that these do not change the overall direction, shape or emphasis of the documents, and do not raise any significant new issues;
  - (h) That the Director of Planning and Development, in consultation with the Executive Member for Planning and Development, be authorised, following the completion of the representation period, to submit the suggested changes to the Secretary of State together with full details of all representations received (and also any necessary minor modifications that are required to ensure legal compliance and/or "soundness");
  - (i) That the proposed amendments to the Local Plan Part 3: Welborne Plan -Publication Plan, be endorsed as interim guidance to be afforded due weight in the determination of planning applications; and
  - (j) That the Director of Planning and Development, in consultation with the Executive Member for Planning and Development, be authorised to make any necessary amendments to the Welborne Design Guidance SPD to ensure consistency with the suggested changes to the Plan, prior to publication for consultation, provided that these do not change the overall direction, shape or emphasis of the document, and do not raise any significant new issues.

#### APPENDICES

- A. Proposed Suggested Change to the text of the Welborne Plan.
- B. Proposed Policies Map (Appendix B.3 of the Welborne Plan), as amended by the suggested change.
- C. Proposed Strategic Framework Diagram (Appendix B.2 of the Welborne Plan), as amended by the suggested change.
- D. Accompanying Addendum to the Sustainability Appraisal and Habitats Regulations Assessment for the Welborne Plan.

# Schedule of Suggested Changes to Publication Draft Welborne Plan

## **Modifications**

The following table sets out modifications made to the Welborne Plan as a consequence of a Suggested Change relating to the location of the secondary school for consultation and subsequent submission to the Secretary of State.

Citation	Change made	Reason
WEL16 Page 76	WEL16 - Secondary School Provision	To identify an alternative location for the secondary school and increase flexibility in the Welborne Plan.
5	One minimum 7 form entry secondary school shall be provided on a site of at least 9 hectares to serve the new community.	
	at the broad location in the west of Welborne as indicated on the Fareham Policies Map and on Appendix B.3 of this plan.	
	The school shall be phased to enable an initial intake of pupils by the end of Main Phase 3, or as agreed with the Council. In the period prior to the first intake at the Welborne School, site promoters shall work positively with Hampshire County Council to ensure that the capacity at surrounding schools is sufficient to meet the needs of Welborne, including contributing to the delivery of temporary additional capacity, where required by the Welborne development.	
	The Council's preferred location for the school is in to the west of Welborne. If that a site in this location is undeliverable, then proposals for an alternative location nearer the district centre	

Modifications are shown using standard formatting with strikethrough for deletions and <u>underlining</u> for additions.

# APPENDIX A

Citation	Change made	Reason
	will be acceptable. Both broad locations are indicated on the Fareham Policies Map and on Appendix B.3 of this plan	
	<ul> <li>The secondary school site shall be: <ol> <li>Large enough to enable appropriate landscaping to minimise the visual impact of the school into the Knowle Triangle and Knowle itself Designed and laid out in a sympathetic manner taking into account surrounding uses and constraints;</li> <li>Well and safely connected to new and existing pedestrian and cycle routes, including to Welborne's green corridor network;</li> <li>Provided with or in very close proximity to bus stops for conventional bus services and for BRT;</li> <li>Be transferred by the developers to Hampshire County Council or to the relevant education provider at the time agreed with the Council and in a form consistent with the relevant site transfer requirements.</li> </ol> </li> </ul>	
	Detailed proposals for the school's layout shall ensure that all of the school buildings can be accommodated within the plan boundary. The intended uses within Knowle Triangle shall be consistent with the role of that land as a settlement gap between Welborne and Knowle, as set out within Winchester City Council's Local Plan Part 1.	

	Citation	Change made	Reason
	Paragraph 1.54 Page 13	The Welborne Plan includes a Policies Map (Appendix B.3) which, once the Plan is adopted, will reflect a revision of the Local Plan Policies Map for the whole Borough, updating that map to reflect the policies within the Welborne Plan. Unlike the Strategic Framework Diagram, the Policies Map does 'fix' key elements of the Welborne development, where there is a justifiable case for doing so. These elements include; The extent of the plan boundary and therefore where the policies in this plan apply; The defined location of the settlement buffers and the Sites of Importance for Nature Conservation; and The (schematic) approximate locations of the District Centre, Local Centre, secondary school, Community Hub and the central park.	Consequential amendment to paragraph following amendment to Policy WEL16.
	5.91 page 74	The Strategic Framework Diagram (Appendix B.2) identifies the <u>an</u> indicative location of the secondary school, at the western edge of the new community, with the majority of its playing fields within the Knowle Triangle which is within Winchester City Council's area.	Consequential amendment to paragraph following amendment to Policy WEL16.
	5.94a page 75	5.94a The Council acknowledges that this site is currently not in the ownership of the principal land owners, and therefore if the school and playing fields are not deliverable in this location, then an alternative site would have to be considered nearer to the district centre. A site for the school in this location also benefits from the potential for excellent public transport links and would provide additional footfall around the district centre. However, this is area is potentially constrained by noise and the gas main pipeline which crosses the site, and any proposals for a school in this location will need to address these considerations.	Consequential amendment to paragraph following amendment to Policy WEL16.
	5.95 page 75	5.95 <u>Potential for an 'all-through' school</u> As referred to above, the opportunity exists to deliver the primary and secondary schools within the 'education cluster' adjacent to the	Consequential amendment to paragraph following amendment to Policy WEL16.

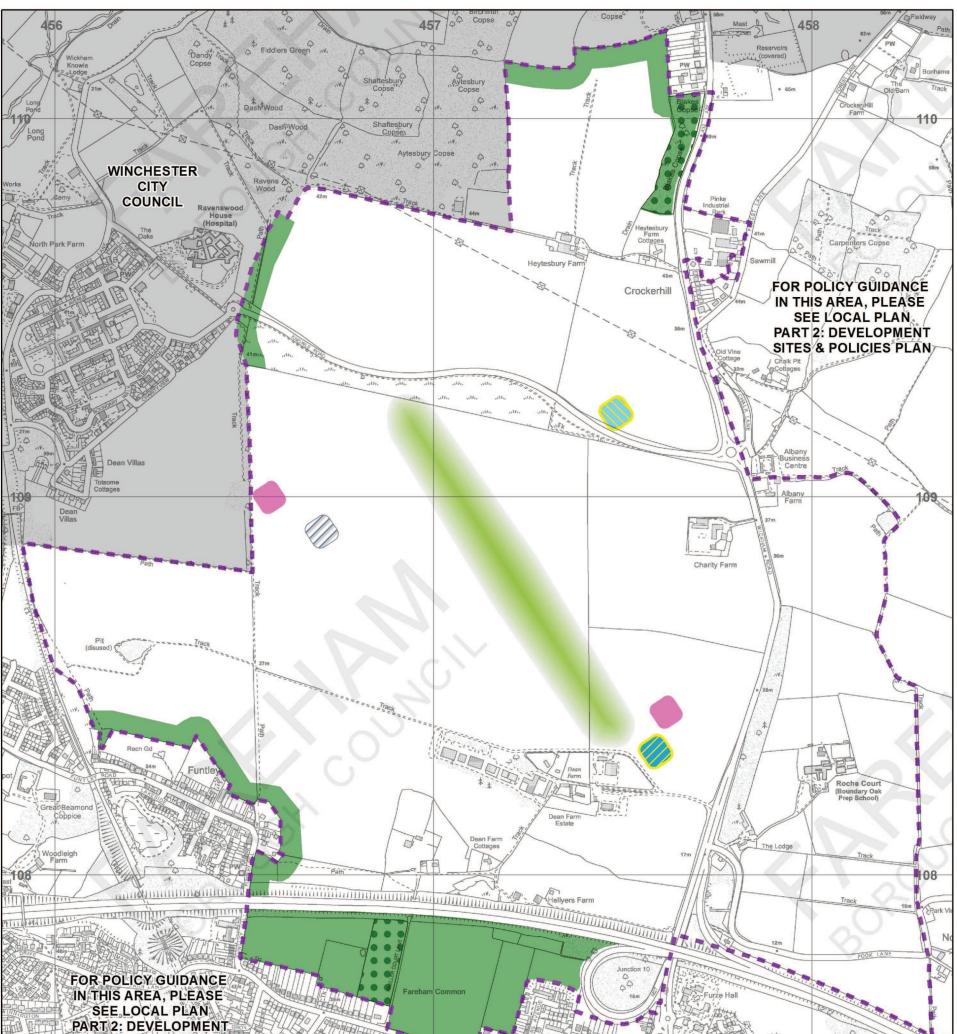
	Citation	Change made	Reason
		Community Hub in the west of Welborne as a single 'all-through school' and this will be explored further. Developing an 'all-through school' in stages, as the new community evolved, could potentially facilitate an earlier provision of secondary education on site.	
	WEL3 Page 32	Land to the north of Fareham, east and west of the A32, as set out on the Fareham Policies Map and in Appendix B.3 of this plan, is allocated to accommodate the new community of Welborne, focussed around the new District Centre in the south of the site, the Local Centre in the north and the Community Hub and secondary school in the west of the site.	Consequential amendment to policy following amendment to Policy WEL16.
		Development proposals at Welborne shall deliver approximately 6,000 dwellings, phased to enable completion by 2036, and approximately 20 hectares of land for employment development, phased for completion by 2041.	
		In addition to the plan boundary for Welborne, the following elements are added to the Fareham Policies Map and are shown on Appendix B.3 of the Welborne Plan: i. Land between Welborne and the existing settlements of Fareham, Funtley, Knowle and Wickham is allocated as	
1		settlement buffers for use as open green infrastructure in accordance with Policies WEL5 and WEL29; ii. The approximate location <u>s</u> of the secondary school; the central park; the District Centre, the Local Centre and the Community Hub.	
	Paragraph 3.66 Page 37	The 7 hectares of the 'Knowle Triangle' that is furthest from Knowle could potentially perform the role of open playing fields for the new secondary school, as set suggested in Chapter 5.	Consequential amendment to paragraph following amendment to Policy WEL16.

Citation	Change made	Reason
Paragraph 3.67 Page 38	The southern and eastern edges of the Knowle Triangle have substantial existing hedgerow vegetation and are partially wooded, with elements of ancient woodland. This vegetation is vulnerable to development and therefore, development at Welborne adjacent to the Knowle Triangle, including the secondary school, will need to ensure that the integrity of the existing hedgerow and wooded vegetation is maintained and enhanced where possible.	Consequential amendment to paragraph following amendment to Policy WEL16.
Paragraph 4.12 bullet point 5 page 44	An educational and community hub centred around the new secondary school in the west of the site and;	Consequential amendment to paragraph following amendment to Policy WEL16.
Paragraph 5.56 page 66	The Community Hub is the smallest and is likely to be the last of Welborne's centres to be developed. However, it will be vital to provide everyday convenience retail and community services to those living and working in the western areas of the development. It will also have the important role of supporting the <del>Welborne's</del> secondary school and third primary school, and secondary school both of which <del>will</del> may be located adjacent to the Community Hub.	Consequential amendment to paragraph following amendment to Policy WEL16.
Paragraph 5.57 Page 65	The Community Hub will be designed to be highly accessible by sustainable transport means., which will be given the highest priority in light of the role of the hub in supporting Welborne's secondary school.	Consequential amendment to paragraph following amendment to Policy WEL16.
Paragraph 5.58 page 65	The timing of the delivery of the Community Hub will be linked to the phasing of the residential areas to the west of the central park. However, given its role to support the secondary school, opportunities to bring forward the development of uses within the Community Hub should be explored if the secondary school itself is delivered in that location earlier than envisaged by the phasing plan set out within Chapter 10 below	Consequential amendment to paragraph following amendment to Policy WEL16.

Citation	Change made	Reason
Paragraph 5.82 page 72	The second and third primary schools are located adjacent to the District Centre and in the west of the site, adjacent to the Community Hub and the secondary school. There is flexibility about which of these schools is developed first and this will need to be agreed with the Council at the planning application stage. The focus of Phase 2 will be on residential development between the central park and the A32 which would make the school adjacent to the District Centre the most appropriate for Welborne's second primary. However, as indicated below, if there is an opportunity to deliver the secondary school early, the potential for an 'allthrough' school for 4-16 years olds will be explored and this might make it more appropriate to develop the second primary school at the same time as and adjacent to the secondary school.	Consequential amendment to paragraph following amendment to Policy WEL16.
Policy WEL15	A minimum 2 form entry school adjacent to the	Consequential amendment to paragraph following
Bullet point 3 page 73	Community Hub, to be operational at a time agreed with the Council. <del>and which</del>	amendment to Policy WEL16.
pagere	It may be possible for one of the primary schools to be	
	integrateddeveloped to integrate this with the secondary school as an 'all-through' school	
Paragraph 5.96 page 75	It is essential that the location of the secondary school (and the adjoining new primary school) allows access by sustainable modes of travel to be prioritised. The school will need to be well and safely connected to Welborne's green corridor network allowing access to new and existing pedestrian and cycle routes to other parts of Welborne as well as to Knowle, Funtley, Fareham and Wickham. Where such routes require main roads to be crossed, suitable atgrade crossings will be needed. It is important that the secondary school will also benefits from safe and conveniently located bus stops, including the Bus Rapid Transit (BRT).	Consequential amendment to paragraph following amendment to Policy WEL16.

Citation	Change made	Reason
Paragraph 10.19 page 131	With respect to infrastructure, the key items to be delivered during this phase include the third primary school, alongside the secondary school at the west of the site, and the completion of the Community Hub. This phase will also need to include the completion of a range of green infrastructure assets, including the community playing pitches and the laying out of the strategic green infrastructure areas, adjacent to the Welborne site, to SANGS standards	Consequential amendment to paragraph following amendment to Policy WEL16.

## WELBORNE POLICIES MAP



#### SITES & POLICIES PLAN



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## LEGEND

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- WELBORNE POLICY BOUNDARY (CS13, WEL1-4, WEL6-43)
- SITES OF IMPORTANCE FOR NATURE CONSERVATION (CS4)
  - WELBORNE SECONDARY SCHOOL POTENTIAL APPROXIMATE LOCATIONS (WEL16)
  - WELBORNE SETTLEMENT BUFFERS (WEL5)



WELBORNE CENTRAL PARK APPROXIMATE LOCATION (WEL29)



WELBORNE LOCAL CENTRE APPROXIMATE LOCATION (WEL11)

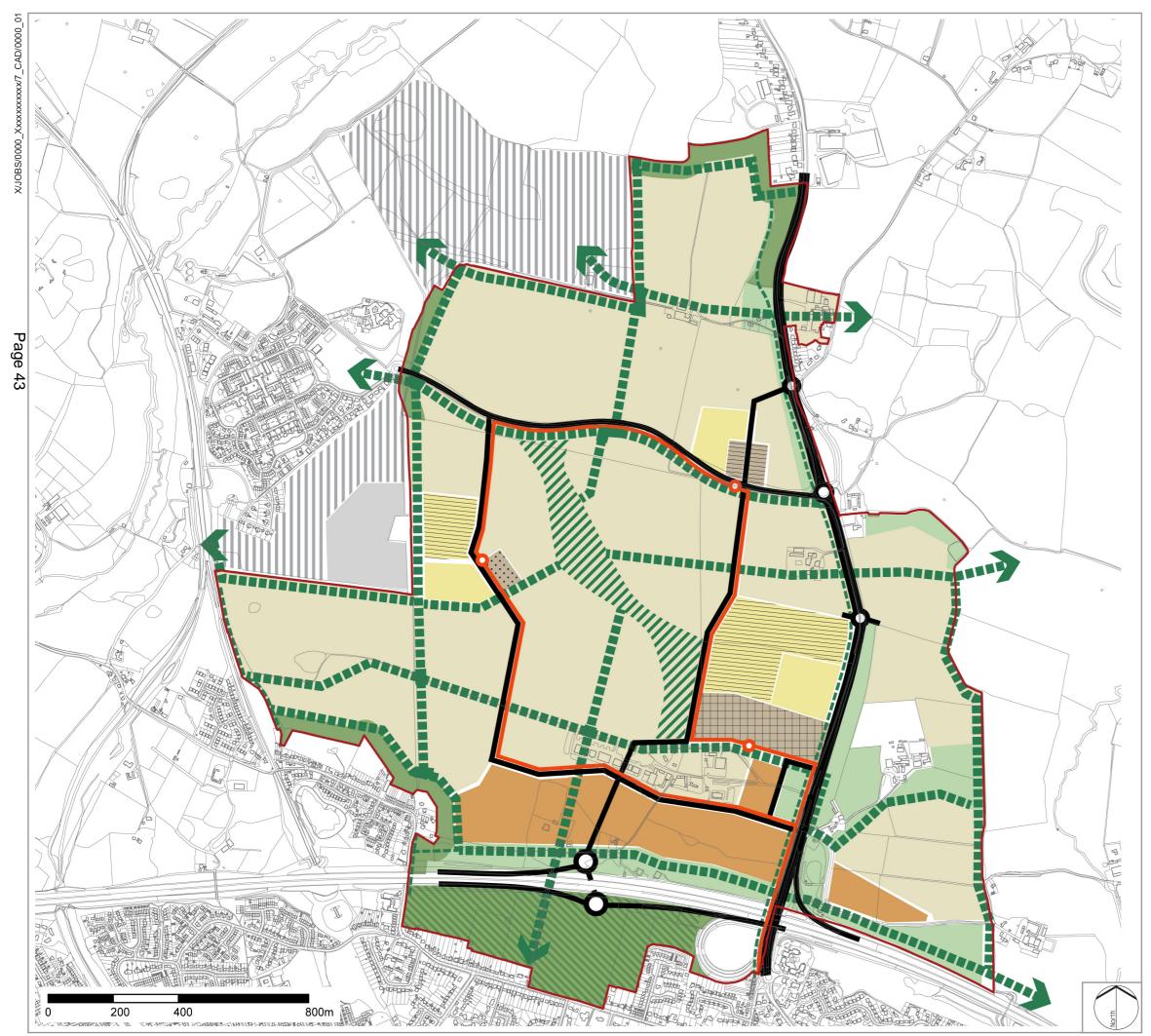


WELBORNE DISTRICT CENTRE APPROXIMATE LOCATION (WEL10)



WELBORNE COMMUNITY HUB APPROXIMATE LOCATION (WEL12)

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LEGEND	Residential land
	District Centre
	Village Centre
	Community Hub
	Employment land
	Primary school site
	Secondary school site (or residential land depending on preferred school location)
	Potential school playing fields in the Knowle Triangle (or Potential SANGS and settlement gaps in the Winchester District)
	Central park
	Landscape buffers
	Settlement buffers
	Potential SANGS and Settlement Buffer
IIII	Strategic green infrastructure corridor
	Primary street network
	BRT route
0	BRT stop
	Key pedestrian/cycle link
	Potential SANGS and settlement gaps in the Winchester District

В	Note removed	PC	06.06.14
A	School location updated	PC	05.06.14
REV.	DESCRIPTION	APP.	DATE

# $L D \overline{\Lambda} D E S | G N$

PROJECT TITLE WELBORNE PLAN, FAREHAM

DRAWING TITLE Revised Strategic Framework Diagram

Exeter	T: 01392 26043	0
June 2014	DRAWN	DWe
NTS	CHECKED	PC
Final	APPROVED	BF
	June 2014 NTS	June 2014DRAWNNTSCHECKED

## DWG. NO. 3609\_403 Rev B

No dimensions are to be scaled from this drawing. All dimensions are to be checked on site. Area measurements for indicative purposes only.

 $\circledast$  LDA Design Consulting LLP. Quality Assured to BS EN ISO 9001 : 2008

Sources: Ordnance Survey...



Project	SA/SEA and HRA for the Welborne Plan	Date	June 2014
Note	Addendum	Ref	UE-0115
Author	NP	Page	1 of 9

#### 1. Introduction

This technical note forms an Addendum to the combined Sustainability Appraisal (SA) / Strategic Environmental Assessment (SEA), and Habitats Regulations Assessment (HRA), for the Fareham Borough Local Plan Part 3: The Welborne Plan. Readers of this note are referred to the following documents for more detailed information about the assessment processes, and which support the information contained in this note:

- The Publication Draft Welborne Plan (February 2014):
  - <u>http://www.fareham.gov.uk/PDF/planning/new\_community/Publication-Welborne-Plan-</u> <u>Combined.pdf</u>
- > The Sustainability Report for the Publication Draft Welborne Plan (January 2014):
  - http://www.fareham.gov.uk/PDF/planning/new\_community/Publication-Welborne-SA-Combined.pdf
- > The Habitats Regulations Assessment Report for the Publication Draft Welborne Plan (January 2014):
  - o http://www.fareham.gov.uk/PDF/planning/new\_community/Final-HRA-Report.pdf

The purpose of the Addendum is to provide the information necessary under the SA/SEA and HRA to accompany a targeted, single-issue consultation on a proposed amendment to the Publication Draft Welborne Plan, prior to its Examination in Public.

#### 2. Background

The Welborne Plan contains a proposal (primarily set out in Policy WEL16) for a secondary school on the borough boundary, with the school playing fields lying in the Winchester City Council area on land to the south of Knowle (known as the "Knowle triangle"). The location of the school is set out in the Policies Map for the Plan, and the layout of the school including playing fields in Winchester is set out in the Strategic Framework Diagram – both are in appendix B to the Welborne Plan.

Following representations on the Publication Draft plan, the following key responses were received:

## NATURAL PROGRESSION

- Site promoters object to current location as playing fields located upon third party land, within another authority area, raising delivery issues, as well as other masterplanning benefits of moving to a different location.
- Winchester City Council object to identification of land within Winchester as school playing fields the whole school should be accommodated within the built-up part of Welborne.
- Hampshire County Council (as Education Authority) content that identified location can satisfactorily accommodate a secondary school.
- Welborne Standing Conference suggests that the Plan recognises an alternative location for the secondary school close to the District Centre.

The location of the secondary school is of key importance to the delivery of a sustainable new community and it is anticipated that this matter will be the subject of detailed consideration by the Inspector at the forthcoming Examination into the Welborne Plan.

It should be recognised that the location to the south of Knowle, and the alternative location adjacent to the district centre offer various advantages and disadvantages. The exact way in which the school may be delivered will be addressed in the developer masterplan which supports their planning application. At present, the Knowle area is still the Council's preferred option for locating the school, however, it is essential that the Welborne Plan clearly demonstrates an alternative to maximise flexibility within the Plan.

Therefore the proposal is for the Plan, Policies Map and Strategic Framework Diagram to be amended, and for this single focused change to the Plan to be the subject of a consultation period, the results of which will be passed to the Inspector charged with Examining the Welborne Plan.

#### 3. Rationale for Selection of Previously Preferred Option within Publication Draft Plan

Five different secondary school site options were considered during development of the draft plan. These are summarised below, together with the reasons each option was previously rejected or preferred:

1. East of Funtley, adjacent to M27

REJECTED: Noise and air pollution constraints; outcome of public consultation on options

2. East of A32 adjacent to M27

REJECTED: Noise and air pollution constraints; difficult to achieve safe, sustainable access from west

3. East of A32 north of Boundary Oak School

REJECTED: Difficult to achieve safe, sustainable access from west; little support through consultation on Draft Plan; land may not be available in time for school to open in 2026

4. Adjacent to district centre (suggested during consultation on Draft Plan) REJECTED: Unviable; reduced level of housing in this area reduces viability of centre

5. Adjacent to Knowle Triangle

PREFERRED: Not constrained by M27; few objections; relatively sustainably located; provision of playing fields in Knowle Triangle maintains housing capacity of site without having to increase the average housing density



#### 4. Details of Newly Proposed Secondary School Site Option

The Welborne Polices Map and Strategic Framework Diagram (see Annexes 1 and 2, respectively) have been updated to show both the originally preferred location for the secondary school, and the newly proposed alternative option next to the District Centre. Proposed amendments to the policy wording for WEL16 are shown below (proposed changes in blue, <u>new text underlined</u>, <u>deleted text struck through</u>).

#### WEL16: Secondary School Provision

One minimum 7 form entry secondary school shall be provided on a site of at least 9 hectares to serve the <u>new community</u>.

-at the broad location in the west of Welborne as indicated on the Fareham Policies Map and on Appendix B.3 of this plan.

The school shall be phased to enable an initial intake of pupils by the end of Main Phase 3, or as agreed with the Council. In the period prior to the first intake at the Welborne School, site promoters shall work positively with Hampshire County Council to ensure that the capacity at surrounding schools is sufficient to meet the needs of Welborne, including contributing to the delivery of temporary additional capacity, where required by the Welborne development.

The Council's preferred location for the school is in to the west of Welborne. If that a site in this location is undeliverable, then proposals for an alternative location nearer the district centre will be acceptable. Both broad locations are indicated on the Fareham Policies Map and on Appendix B.3 of this plan

The secondary school site shall be:

- i. Large enough to enable appropriate landscaping to minimise the visual impact of the school into the Knowle Triangle and Knowle itselfDesigned and laid out in a sympathetic manner taking into account surrounding uses and constraints;
- ii. Well and safely connected to new and existing pedestrian and cycle routes, including to Welborne's green corridor network;
- iii. Provided with or in very close proximity to bus stops for conventional bus services and for BRT;
- iv. Be transferred by the developers to Hampshire County Council or to the relevant education provider at the time agreed with the Council and in a form consistent with the relevant site transfer requirements.

Detailed proposals for the school's layout shall ensure that all of the school buildings can be accommodated within the plan boundary. The intended uses within Knowle Triangle shall be consistent with the role of that land as a settlement gap between Welborne and Knowle, as set out within Winchester City Council's Local Plan Part 1.

#### 5. Detailed Assessment Findings for Newly Proposed Secondary School Site Option

Table 1 below presents a summary of detailed assessment findings for locating the secondary school adjacent to the District Centre.



SA Objective	Predicted Effect	Significance	Supporting Comments / Proposed Mitigation
1. To provide good quality and sustainable housing for all.	No significant effects.	Neutral	The proposal seeks to deliver secondary school provision for the new community.
2. To conserve and enhance built and cultural heritage.	No significant effects. The proposed school site is not located close to designated historic environment sites.	Neutral	The proposed secondary school site would be some distance from both Dean Farmhouse and the Neolithic longbarrow.
3. To conserve and enhance the character of the landscape.	No significant effects. Located west of the A32, the proposed school would be located in an area which has lower landscape sensitivity than the east of study area.	Neutral	Locating the school in the west of the plan area was noted in the SA Report as potentially contributing to increased suburbanisation as a result of formal sports provision in the Knowle Triangle. A centrally located school site would not have these associated risks.
4. To promote accessibility and encourage travel by sustainable means.	A centrally located school would be highly accessible, being well connected to new and existing pedestrian and cycle routes, provided with bus stops and in close proximity to the BRT route.	Moderate	This will encourage the use of sustainable modes of transport, discouraging car use and promoting mixed use development with good accessibility and which limits the need to travel.
5. To minimise carbon emissions at the new community and promote adaptation to climate change.	A centrally located school would be highly accessible and encourage the use of sustainable transport modes.	Minor	This will support actions to minimise the carbon emissions of the new community as a result of school-related journeys.
6. To minimise air, water, light and noise pollution affecting the new community.	A centrally located school would be highly accessible and encourage the use of sustainable transport modes.	Minor	This will support actions to minimise the air pollution emissions of the new community as a result of school-related journeys (including nitrogen dioxide and particulates).

#### Table 1: Summary of detailed assessment findings for an alternative secondary school location immediately north of the District Centre

#### Technical Note: SA/SEA and HRA for the Welborne Plan - Addendum

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SA Objective	Predicted Effect	Significance	Supporting Comments / Proposed Mitigation
7. To conserve and enhance biodiversity.	No significant effects.	Neutral	The biodiversity and green infrastructure policies will help support opportunities for maximising the biodiversity value of the school site.
8. To conserve and manage natural resources (water, land, minerals, agricultural land, materials).	No significant effects.	Neutral	-
9. To strengthen the local economy and provide accessible jobs available to residents of the new community.	No significant effects.	Neutral	-
10. To create vital and viable new centres which complement existing centres	Locating the school adjacent to the District Centre is an accessible location, but would reduce the amount of housing that could be delivered close to the centre, with negative effects on the viability of the centre. It would also leave an undeveloped gap close to the centre until the school is required later in the build-out.	Minor	Locating the school in a central location but not immediately adjacent to the District Centre may help to preserve the viability of the centre.
11. To create a healthy and safe new community	The new secondary school would be well connected to new and existing pedestrian and cycle routes and green corridors.	Minor	This will support health and wellbeing by promoting more active modes of travel to school.



#### 6. Influence of the Newly Proposed Site on Overall Effects of the Plan (including Cumulative Effects)

It is not considered that the newly proposed secondary school site would fundamentally change the overall assessment of the Publication Draft Welborne Plan against the SA Objectives, as reported in the Sustainability Report (January 2014). It is not considered that the new site option would significantly change the cumulative effects of the Plan.

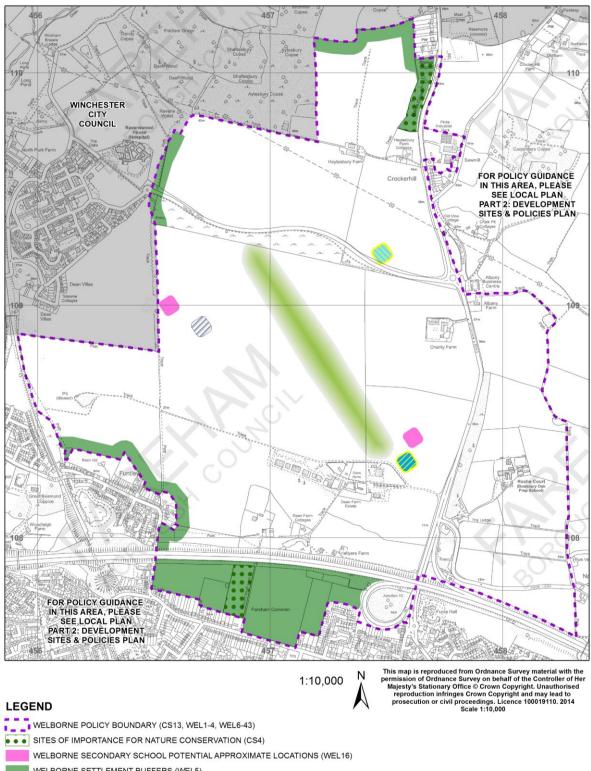
#### 7. Influence of the Newly Proposed Site on the Habitats Regulations Assessment

It is not considered that the newly proposed secondary school site would significantly change the overall assessment of the Publication Draft Welborne Plan against the Conservation Objectives of Special Areas of Conservation, Special Protection Areas, or Ramsar sites, as reported in the HRA Report (January 2014). The school will be of the same size and with an equivalent catchment area whether it comes forward in the west of the plan area or at the District Centre. Locating the school centrally would theoretically increase the amount of land that could be given over to use as Suitable Accessible Natural Greenspace in the Knowle Triangle area, although the final quantum and layout of such uses will depend on land assembly issues be determined through future masterplanning for the site.

#### 8. Next Steps

Following consultation on the proposed single-issue amendments, the revised policy wording for WEL16 will be submitted to the Inspector for consideration during the Examination in Public, together with the revised Policies Map and Strategic Framework Diagram, this Addendum and representations received during the consultation.





# **Annex 1: Revised Welborne Policies Map**

- WELBORNE SETTLEMENT BUFFERS (WEL5)
- WELBORNE CENTRAL PARK APPROXIMATE LOCATION (WEL29)
- WELBORNE LOCAL CENTRE APPROXIMATE LOCATION (WEL11)
- WELBORNE DISTRICT CENTRE APPROXIMATE LOCATION (WEL10)
- WELBORNE COMMUNITY HUB APPROXIMATE LOCATION (WEL12)

# Annex 2: Revised Welborne Strategic Framework Diagram

Please see insert.



